

## MOTION NO. M2014-63

### Preferred Alternative for the Sumner Station Access Improvement Project

MEETING:	DATE:	TYPE OF ACTION:	STAFF CONTACT:
Capital Committee	8/14/14	Recommendation to Board	Ric Ilgenfritz, PEPD Executive Director Michael Williams, Deputy Executive Director, Capital Project Development
Board	8/28/14	Final Action	<b>Nytasha Sowers, Capital Project Development</b>

### PROPOSED ACTION

(1) Identifies the preferred package of access improvements for the Sumner Station Access Improvement Project to advance into environmental review, and (2) approves Gate 2: Identify Alternatives and Gate 3: Identify Preferred Alternative within Sound Transit's Phase Gate process.

### KEY FEATURES SUMMARY

- This action identifies the preferred alternative of the packages of access improvements developed for the Sumner Station Access Improvements Project and advances the preferred alternative through environmental review and conceptual engineering.
- The Board will not make a final decision on the project to be built until after completion of the environmental review, which is anticipated in late 2015.
- This action authorizes Gate 2: Identification of Alternatives and Gate 3: Identification of preferred alternative.
- There are six different packages of access improvements presented to the Sound Transit Board for consideration and advancement to the environmental review and conceptual engineering phase. The packages are identified as Package A through F and are listed below:
  - Package A: Shaw Road and North Surface Lots
    - Shaw Road surface lot: 400 spaces, bus shuttle service required (no provider identified)
    - Fryar/McClendon's/57th Street surface lots: 200 spaces
  - Package B: Washington Tractor Garage and North Surface Lots
    - Washington Tractor garage (3-1/2 stories): 420 spaces
    - Fryar/McClendon's/57th Street surface lots: 180 spaces
    - Additional pedestrian/bike bridge across Traffic Street
  - Package C: Large Red Apple Garage and North Surface Lots
    - Red Apple garage (2-1/2 stories): 400 spaces
    - Fryar/McClendon's/57th Street surface lots: 130 spaces
    - Old Cannery lease lot: 70 spaces
    - Pedestrian improvements on Maple Street
  - Package D: Small Red Apple Garage and Washington Tractor Surface Lot
    - Washington Tractor surface lot: 220 spaces
    - Red Apple garage (3-1/2 stories): 350 spaces
    - Old Cannery lease lot: 30 spaces
    - Pedestrian improvements on Maple Street
  - Package E: Small Transit Center Garage and Washington Tractor Surface Lot
    - Washington Tractor surface lot: 220 spaces
    - Transit Center garage (3-1/2 stories): 250 net total
    - Fryar/McClendon's/57th Street surface lots: 100 spaces
    - Old Cannery lease lot: 30 spaces

- Package F: Washington Tractor Garage and Transit Center Garage
  - Washington Tractor garage (2-1/2 stories): 300 spaces
  - Transit Center garage (3-1/2 stories): 250 net total
  - Old Cannery lease lot: 50 spaces
  - Additional pedestrian/bike bridge across Traffic Street
- Each package alternative includes the following additional improvements:
  - Pedestrian/bike bridge over railroad crossing at the Sounder station
  - Station area traffic signal improvements
  - Academy Street and Cherry Avenue sidewalk improvements
  - Additional lighting on Park Street and Thompson Street/Cherry Avenue intersection
  - Added bike storage at station.

**BACKGROUND**

In November 2008, the voter-approved ST2 Plan included funding for access improvements to the Sumner Sounder Station. During the process of refining the projects included in the ST2 plan, the Sound Transit Board responded to community concerns by calling for a Sounder Station Access and Demand Study. The study evaluated potential access improvements to eight existing Sounder stations including Sumner. The study provided a range of potential access improvement projects that Sound Transit could implement in full or in part, that would allow riders to use alternative modes of travel to the Sumner Station.

The Sumner Station Access Improvement Project builds on the results of the Sounder Station Access and Demand Study. Phase 1 of the project further studies parking, traffic, pedestrian and bicycle access improvements that could be made to improve rider access to the Sumner Station. The study performed under Phase 1 led to the various packages of parking and access improvements that are being advanced to the Board for identification of a preferred alternative.

Sounder service between Sumner and Seattle continues to experience growth in demand. Over 1,000 people each day ride a Sounder train or ST Express bus from the Sumner Station and ridership is predicted to increase by approximately 70 percent by 2035.

The Sumner Station parking lots operate at or above capacity daily. Sumner community members and our customers are asking Sound Transit to better manage available parking at stations and the impact to local streets and downtown associated with expanded parking near commuter rail stations.

**PROJECT STATUS in SOUND TRANSIT’S PHASE GATE PROCESS**

○	-----				
Project Identification	Alternatives Identification	Conceptual Engineering	Preliminary Engineering	Final Design	Construction

Projected Completion Date for Project Identification is Q3 2014. Project scope, schedule and budget summary included in the July 2014 Agency Progress Report

**FISCAL INFORMATION**

This action identifies the preferred alternative of the packages of access improvements developed for the project and advances the preferred alternative through NEPA/SEPA environmental review

and conceptual engineering. Budget to complete the next phase of work is being requested through a separate action.

## **SMALL BUSINESS/DBE PARTICIPATION AND APPRENTICESHIP UTILIZATION**

Not applicable to this action.

## **PUBLIC INVOLVEMENT**

Extensive public involvement has occurred since project development was initiated in early 2013. The main focus during the project identification phase of the project was to develop access improvement options that addressed both the needs of the transit riders accessing the Sumner Station and the concerns of community members regarding their quality of life. Public involvement activities included:

- Two open houses attended by over 120 people in total. The first meeting in February 2014 focused on gathering input on all potential pedestrian, bike, and parking improvement options for the station. After the first meeting improvement options were refined and packaged into six packages – which differed by potential parking locations. The second open house in May 2014 collected input on package preferences and concerns;
- Open house notification postcards were distributed to all residents within five miles of the Sumner station. Other notifications were made through newspaper and web advertisements, the City website and electronic community newsletter;
- Two online web-based surveys were available during and two weeks after each open house;
- Prior to the second open house, Sound Transit hand delivered open house notifications and posters to local businesses and property owners, inviting them to attend the open house;
- Sound Transit gave a total of seven presentations to the Sumner City Council during the course of this phase of the project to ensure the Council was informed and engaged in the development of access improvement packages;
- Sound Transit also convened a Stakeholder Roundtable to gather feedback on proposed improvements. This community based forum met five times and consisted of stakeholders representing the City Planning Commission, Sound Transit riders, Sumner residents, and Sumner business owners;
- Project presentations were also given to a number of community groups including the Sumner Rotary Club, Daffodil Valley Kiwanis Club and Sumner Downtown Association.

## **TIME CONSTRAINTS**

A one month delay would not create a significant impact to the project schedule.

## **PRIOR BOARD/COMMITTEE ACTIONS**

Motion No. M2010-70: Authorized contract with URS Corporation to provide planning consulting services for the station access and demand study in the amount of \$698,194 with a 10% contingency of \$69,819, for a total authorized contract amount not to exceed \$768,013.

## **ENVIRONMENTAL REVIEW**

Jl 8/7/2014

## **LEGAL REVIEW**

PW 8/12/14

## **MOTION NO. M2014-63**

A motion of the Board of the Central Puget Sound Regional Transit Authority (1) Identifying the preferred package of access improvements for the Sumner Station Access Improvement Project to advance into environmental review, and (2) approving Gate 2: Identify Alternatives and Gate 3: Identify Preferred Alternative within Sound Transit's Phase Gate process.

### **BACKGROUND:**

In November 2008, the voter-approved ST2 Plan included funding for access improvements to the Sumner Sounder Station. During the process of refining the projects included in the ST2 plan, the Sound Transit Board responded to community concerns by calling for a Sounder Station Access and Demand Study. The study evaluated potential access improvements to eight existing Sounder stations including Sumner. The study provided a range of potential access improvement projects that Sound Transit could implement in full or in part, that would allow riders to use alternative modes of travel to the Sumner Station.

The Sumner Station Access Improvement Project builds on the results of the Sounder Station Access and Demand Study. Phase 1 of the project further studies parking, traffic, pedestrian and bicycle access improvements that could be made to improve rider access to the Sumner Station. The study performed under Phase 1 led to the various packages of parking and access improvements that are being advanced to the Board for identification of a preferred alternative.

Sounder service between Sumner and Seattle continues to experience growth in demand. Over 1,000 people each day ride a Sounder train or ST Express bus from the Sumner Station and ridership is predicted to increase by approximately 70 percent by 2035.

The Sumner Station parking lots operate at or above capacity daily. Sumner community members and our customers are asking Sound Transit to better manage available parking at stations and the impact to local streets and downtown associated with expanded parking near commuter rail stations.

There are six different packages of access improvements presented to the Sound Transit Board for consideration and advancement to the environmental review and conceptual engineering phase. The Board will not make a final decision on the project to be built until after completion of the environmental review, which is anticipated in late 2015.

### **MOTION:**

It is hereby moved by the Board of the Central Puget Sound Regional Transit Authority that (1) the preferred package of access improvements for the Sumner Station Access Improvement Project to advance into environmental review is identified, and (2) Gate 2: Identify Alternatives and Gate 3: Identify Preferred Alternative are approved within Sound Transit's Phase Gate process.

The Sound Transit Board identifies for environmental review and preliminary engineering:  
Package E: Small Transit Center Garage and Washington Tractor Surface Lot with the following modifications:

- A parking garage at the transit center site designed to accommodate a net increase of approximately 400 parking spaces - which would be in addition to maintaining the majority of existing surface parking spaces at the transit center surface lot.
- If available, consider leasing temporary parking spaces for station users at the Washington Tractor site during the construction of the transit center garage. Washington Tractor will not be considered for permanent parking.

Pedestrian and bicycle improvements including:

- Strategic sidewalk improvements within a quarter mile of the station including, but not limited to, Academy Street and Cherry Avenue.
- A pedestrian/bike bridge over the railroad tracks at the station.
- Strategic lighting improvements within a quarter mile of the station including, but not limited to Park Street and the Thompson Street/Cherry Avenue intersection.
- Additional bike storage at the station.
- Strategic ADA curb ramp improvements in the vicinity of the station.

Strategic traffic improvements including:

- Station area traffic signal improvements.
- Signage and traffic management improvements to minimize cut through traffic.

Sound Transit should identify opportunities for public parking in the station garage on weekends, holidays and for special events.

Sound Transit should engage in partnerships with:

- The Sumner Arts Commission to work collaboratively with the STart program to identify artists and art installations for the project's 1% for art investment.
- The City of Sumner and BNSF to investigate use and funding of wayside horns in the station area.
- Downtown Sumner businesses to develop a program encouraging Sounder riders to frequent local businesses.

Sound Transit will support a partnership with WSDOT and the cities of Sumner and Puyallup to fund multi-modal improvements to the SR410 and Traffic Avenue interchange.

Automobile, pedestrian, bicycle and bus access to the transit center garage could be greatly improved by modifications to this interchange. Sound Transit should make a financial contribution to the project tied to pedestrian, bicycle, and transit access to station, if other funding can be identified, consistent with the ST2 cost estimate.

APPROVED by the Board of the Central Puget Sound Regional Transit Authority at a regular meeting thereof held on August 28, 2014.



Dow Constantine  
Board Chair

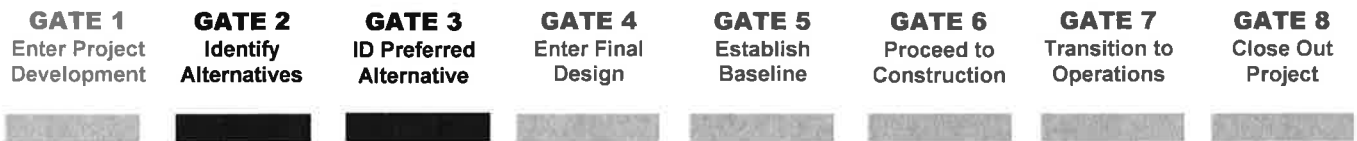
ATTEST:



Marcia Walker  
Board Administrator

**PHASE GATE ACTION**  
**Sumner Station Access Improvement Project**

<b>MEETING:</b>	<b>DATE:</b>	<b>STAFF CONTACT:</b>
Board	8/28/14	Ric Ilgenfritz, PEPD Executive Director Michael Williams, Deputy Executive Director, Capital Project Development <b>Nytasha Sowers, Capital Project Development</b>



**ACTION REQUESTED**

Approve Gates 2 and 3 for the Sumner Station Access Improvement Project to advance into conceptual engineering, environmental review and preliminary engineering.

**PROJECT BUDGET**

Adopted Project Budget: \$6,472,000 (2014\$) – Including funding through Final Design, Station Access Improvements, and property acquisition.

Estimated Final Project Cost: \$40 million (2014\$)

**PROJECT SCHEDULE**

Schedule to complete Preliminary Engineering: 2016

Estimated Project Completion: 2020

**PROJECT DESCRIPTION**

In November 2008, the voter-approved ST2 Plan included funding for access improvements to the Sumner Sound Station. During the process of refining the projects included in the ST2 plan, the Sound Transit Board responded to community concerns by calling for a Sounder Access and Demand Study. The Study evaluated potential access improvements to eight existing Sounder stations, including Sumner. The study provided a range of potential access improvement projects that Sound Transit could implement in full or in part that would allow riders to use alternative modes of travel to the Sumner Station.

The Sumner Station Access Improvement Project builds on the results of the Sounder Station Access and Demand Study. Phase 1 of the project further studies parking, traffic, pedestrian and bicycle access improvements that could be made to improve rider access to the Sumner Station. The study performed under Phase 1 will inform the Board’s identification of a comprehensive program of specific station access improvements.

The potential improvements under consideration for Board action and advancement to the environmental review and conceptual engineering phase include: an additional 400 to 600 parking stalls in a parking garage and/or surface lot. There are six different parking alternatives presented for Board consideration. The packages are identified as Packages A through F.

Each package includes the same following pedestrian and bicycle improvements: a pedestrian/bicycle bridge over railroad crossing at station; station area traffic signal improvements; station area intersection, sidewalk, and lighting improvements for pedestrians; bicycle route



improvements on W Stewart Ave, W Main Ave, 7th Ave SW, 5th Street SW, and 4th Street NW; and added bicycle storage at station. The specific location of traffic improvements may vary based on the Board's identified site(s) for additional parking.

The Board is requested to identify a preferred set of improvements to be taken into Phases 2 and 3 of the project. Phase 2 of the project will complete the conceptual engineering and environmental review process. Phase 3 of the project will complete preliminary engineering for the project. Sound Transit and Parametrix executed a professional services contract in May 2013 to authorize Phase 1 services. The original contract includes the ability to amend the contract for Phase 2 and 3 of the project, subject to consultant performance and Sound Transit Board approval of a contract amendment.

In addition to the Sumner Station Access Improvements, through Resolution No. R2014-21, the Sound Transit Board will consider acquiring the Bonney Lake Park-and-Ride facility. The sale price of the property of \$2,686,865 is additive to the cost of the access improvements being considered in the Sumner Station Access Improvements project. The project budget includes funding through Final Design, and for station access improvements and property acquisition.

Sound Transit provides bus service to this area in Bonney Lake and the park and ride facility has been offered for sale to Sound Transit by Pierce Transit. Sound Transit patrons use the park and ride facility to access Sound Transit's connector bus service to the Sumner Sounder Station and plans to continue providing service to this area in the foreseeable future.

This action approves Gates 2: Identifying Alternatives and Gate 3: Identifying Preferred Alternative and completion of preliminary engineering.

**ACTION APPROVED**

A handwritten signature in black ink, appearing to read 'Dow Constantine', written over a horizontal line.

Dow Constantine  
Board Chair

A handwritten date '8.28.14' in black ink, written above a horizontal line.

Date