

Summary Minutes

Board Meeting August 25, 2022

Call to order

The meeting was called to order at 1:36 p.m. by Vice Chair Dave Somers in a Virtual Meeting via telephone and video conference.

Roll call of members

Chair	Vice Chairs	
(A) Kent Keel, City of University Place Councilmember	(P) Dow Constantine, King County Executive(P) Dave Somers, Snohomish County Executive	

Boa	Board members			
(P)	Nancy Backus, City of Auburn Mayor	(P)	Joe McDermott, King County Council Vice Chair	
(P)	David Baker, City of Kenmore Councilmember	(A)	Roger Millar, WSDOT Secretary	
(P)	Claudia Balducci, King County Council Chair	(P)	Ed Prince, City of Renton Councilmember	
(A)	Bruce Dammeier, Pierce County Executive	(P)	Kim Roscoe, City of Fife Mayor	
(A)	Cassie Franklin, City of Everett Mayor	(P)	Dave Upthegrove, King County Councilmember	
(A)	Christine Frizzell, City of Lynnwood Mayor	(P)	Peter von Reichbauer, King County	
(A)	Bruce Harrell, City of Seattle Mayor		Councilmember	
(A)	Debora Juarez, City of Seattle Council President	(P)	Kristina Walker, City of Tacoma Councilmember	

Katie Flores, Board Administrator, announced that a guorum of the Board was present at roll call.

Report of the Chair

Board Independent Consultant Update

Vice Chair Somers updated the Board that Dave Peters, Independent Consultant to the Board, has wrapped up interviews with Board members and agency leadership and he will be preparing his observations and findings. In particular, he has focused on opportunities to improve the reporting process to support Board decision-making.

Mr. Peters is reviewing the West Seattle and Ballard DEIS alternatives for the Chinatown International District, in conjunction with the Technical Advisory Group, to identify at a conceptual level the potential for minimizing community impacts, as well as yielding cost and schedule savings.

CEO Report

Interim CEO Brooke Belman provided the CEO Report.

<u>Project Construction Update</u> – Ms. Belman noted that the System Expansion Committee received a presentation on delays to the East Link, Downtown Redmond, Federal Way, and Lynnwood Extensions. Staff is expected to return to the full Board in Q4 2022 with updates following a Programmatic Risk Assessment.

<u>Federal Update</u> - Ms. Belman began by reminding the Board of a \$9.2 million grant from the Federal Transit Administration to support the purchase of infrastructure and workforce training for the SR 522 BRT Project. Additionally, \$7.3 million in funding came from the Puget Sound Regional Council for use

toward the NE 130th Street Infill Station project. Ms. Belman thanked both the Sound Transit Grants Team and Congressional Delegation for their work in making these funds accessible.

Public Comment

Vice Chair Somers announced that the Board was accepting public comment via email and verbally through the virtual meeting platform.

The following people provided written public comment to the Board:

State Representative Tina Orwall

Ginger Kwan, Executive Director of Open Doors for Multicultural Families

Jesse Simpson, Housing and Development Consortium of Seattle-King County

Cynthia Mejia-Giudici, Faith Ireland, Dale Hom, Burton Bard Jr., Ludmila Farber, Rachel Abe

Mike Ruby, Brian White

Kalman Brauner

Stephen Deforest

Betty Lau

Martin Westerman

Stacy Dym, Executive Director for the Arc of Washington State

Dana Carlson and Mary Heck

Stephen Ma

The following people provided in person verbal public comment to the Board:

Dick Falkenbury

Aurelie Young

Bettie Luke

Gei Chan

The following people provided virtual verbal public comment to the Board:

Redmond Mayor Angela Birney

Jesse Simpson

Alison Lorig

Martin Westerman

Matthew Sutherland

Seth Lundgaard

Susan Boyd

Joe Kunzler

Consent Agenda

Voucher Certification: July 2022

Minutes of the July 28, 2022 Board Meeting

Motion No. M2022-65: Approving the submittal of the Transit Development Plan 2022-2027 and 2021 Annual Report to the Washington State Department of Transportation.

Motion No. M2022-71: Authorizing the chief executive officer to execute a 15-year lease agreement with two 15-year options to extend with Microsoft Corporation under which Sound Transit will lease to Microsoft Corporation a building located at the Redmond Technology Station, at 3849 156th Avenue NE, Redmond, Washington.

Motion No. M2022-72: Authorizing the chief executive officer to execute a Memorandum of Agreement between Sound Transit and the Washington State Department of Transportation (WSDOT) for the exchange of the Lynnwood Transit Center park and ride facility and Sound Transit-owned property interests needed for WSDOT's Overlake Access Improvement Project, with any difference in the fair market value of the properties to be reflected in the balance sheet established under the parties' Land Bank Agreement.

Motion No. M2022-73: Authorizing the chief executive officer to execute a contract modification with HNTB Corporation to provide project development services for the West Seattle and Ballard Link Extensions project in the amount of \$71,858,568, including contingency, for a new total authorized contract amount not to exceed \$172,252,971.

Boardmember Balducci asked to remove Resolution R2022-21 from the Consent Agenda so she may comment on it directly.

It was moved by Boardmember Balducci, seconded by Boardmember Backus, and approved by the unanimous vote of the 11 Board members present to approve the Consent Agenda as amended.

Business items

Resolution No. R2022-21: Authorizing a change to the pre-baselined Sound Transit 3 (ST3) cost estimates maintained in the Financial Plan to more efficiently and effectively implement sustainability across the ST3 plan by moving \$123.52 million (2022\$) in sustainability cost estimates from ST3 system expansion project cost estimates into a ST3 Sustainability Cost Allocation fund projection within the Financial Plan with no change to the subarea distribution.

It was moved by Boardmember Balducci and seconded by Boardmember Backus that Resolution No. R2022-21 be approved as presented.

Boardmember Balducci asked to meet with staff following the meeting regarding the spending of sustainability funds.

Vice Chair Somers called for a roll call vote.

<u>Ayes</u> <u>Nays</u>

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer
Dow Constantine Kristina Walker
Joe McDermott Dave Somers

It was unanimously carried by the vote of 11 Board members present that Resolution No. R2022-21 be approved as presented.

Motion No. M2022-74: Appointing Diana Cambronero Venegas, Gabriel Clark, Carston Curd, Lorenzo Frazier, Charlotte Murry, Thomas Norcott, Tracy Oster, Tina Pierce, and Lucas Simons to the Community Oversight Panel to serve terms of three years beginning September 1, 2022, and expiring August 31, 2025.

Vice Chair Somers explained that Executive Committee heard nominations for nine new Community Oversight Panel members at its meeting earlier in the month and recommended that staff prepare a Board action to appoint the individuals nominated. The action would appoint all nine of the recommended candidates to three-year terms and bring the Panel to a full membership of 15 members.

Ed Prince

It was moved by Boardmember Roscoe and seconded by Boardmember Walker that Motion No. M2022-74 be approved as presented.

Boardmember Walker thanked all the appointees for their willingness to serve on the Community Oversight Panel. She was able to meet with all the appointees from Pierce County and is confident in their and the Panel's ability to work with the Agency and Board.

Vice Chair Somers called for a roll call vote.

<u>Ayes</u> <u>Nays</u>

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer
Dow Constantine Kristina Walker
Joe McDermott Dave Somers

Ed Prince

It was unanimously carried by the vote of 11 Board members present that Motion No. M2022-74 be approved as presented.

Motion No. M2022-66: Approving the Title VI service monitoring results prior to the submittal of Sound Transit's 2022 Title VI Program to the Federal Transit Administration.

Vice Chair Somers asked Kristina Walker to speak to the motion forwarded from the Rider Experience and Operations Committee.

Boardmember Walker stated that the Rider Experience and Operations Committee reviewed the action earlier in the month and unanimously recommended its approval. She then asked Nicole Hill, Deputy Director of Equity and Social Responsibility, to lead the staff presentation.

Ms. Hill presented the results of the Title VI Service Monitoring Report. The report is required every three years and is submitted to the Federal Transit Authority. Ms. Hill noted the report covers Disparate Impacts and Disproportionate Burdens which identify lower performance on services through areas with a higher percentage of racial minorities or lower-income individuals, respectively.

Regarding Disparate Impact findings, performance impacts were found in the ST Express program, while impacts from amenities were identified with ST Express, Sounder, and Link stops/stations.

Similarly, Disproportionate Burden analysis found performance impacts for the ST Express Bus program. There were impacts related to amenities for ST Express and Link services.

In analyzing the information, Ms. Hill noted that the primary reasons for the findings related to performance have been pandemic-induced operator shortages, and the operating model of ST Express bus services have made it difficult to address the shortages across different parts of the region. Shifting to amenity impacts, Ms. Hill commented on updated design standards that have come after the construction of stops/stations, and the lack of Agency policy guiding amenities across transportation modes.

Ms. Hill reviewed the mitigation efforts associated with the Disparate Impact and Disproportionate Burden findings. ST Express routes have been shifted among partner agencies to help cover operator shortages, and expanded Sound South Line trips were restored in early 2022. In the near term, plans are being implemented to recruit operators and the restoration of identified routes is a priority. Ms. Hill also committed that staff would have a multi-modal amenities policy in place prior to the next Title VI submission.

Boardmember Balducci asked whether there was a report available. Nicole Hill stated that there is a report available, and that staff would ensure it is provided to Board members.

Motion No. M2022-66 was moved by Boardmember Walker and seconded by Boardmember Baker.

Kristina Walker mentioned that a discussion about the timeliness of mitigation efforts occurred during the Ridership Experience & Operations committee meeting.

Vice Chair Somers called for a roll call vote on Motion No. M2022-66.

<u>Ayes</u> <u>Nays</u>

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer

Dow Constantine Dave Somers Joe McDermott Kristina Walker

Ed Prince

It was carried by the majority vote of 11 Board members present that Motion No. M2022-66 be approved as presented.

Motion No. M2022-67: Approving the submittal of Sound Transit's Title VI Program to the Federal Transit Administration.

Resolution No. M2022-67 was moved by Boardmember Walker and seconded by Boardmember Roscoe.

Boardmember Walker stated that the Rider Experience and Operations Committee reviewed the action earlier in the month and unanimously recommended it's approval. Boardmember Walker provided context on changes that occurred following the previous submission in 2019. Additionally, Boardmember Walker notified the Board that failure to approve the Title VI Program may impact the Agency's ability to meet the Federal Transit Administration's October 1, 2022 deadline.

Vice Chair Somers called a roll call vote on Resolution No. M2022-67.

<u>Ayes</u> <u>Nays</u>

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer

Dow Constantine Dave Somers Joe McDermott Kristina Walker

Ed Prince

It was carried by the unanimous vote of 11 Board members present that Motion No. M2022-67 be approved as presented.

Resolution No. R2022-22: (1) Confirming the inspection rate and staffing level for the permanent Fare Ambassador program based on the pilot program initiated in August 2021, (2) updating the financial plan assumption through 2046 to match current staffing assumptions, and (3) directing staff to provide information on the effectiveness of the program by July 2023.

Boardmember Walker stated that the Rider Experience and Operations Committee reviewed the action earlier in the month and unanimously recommended it's approval. She then introduced Sande Ditt, Manager of Fare Engagement, to begin the staff presentation. Russ Arnold, Chief Passenger Experience & Innovation Officer, and Ryan Fisher, Deputy Executive Director of Finance were also present.

Ms. Ditt started by stating that approval of the recommended action would set a 10% fare inspection rate and that staff would update the financial plan to match necessary staff levels.

In providing context, Ms. Ditt commented that, under previous policy, Fare Enforcement Officers were able to check 8% of passengers with 28 staff. Currently, Fare Ambassadors are checking 1-3% of passengers through period of 6-24 staff members. Fare Ambassadors are spending more time on passenger assistance, in addition to fare enforcement. In setting a 10% target rate, Ms. Ditt noted that this would require a total of 46 staff members beginning in 2023. The increased head count would sustain the quality of individual interactions with passengers. To accommodate the increase in assumed total staff, the updated cost for the fare ambassador program is \$672 million, through 2046.

Ms. Ditt shared that continued reporting for the program would be directed through the Rider Experience and Operations Committee. Additionally, staff will return in January 2023 with updates regarding staff levels.

Boardmember McDermott asked for the current number of staff in the Fare Ambassador Program. Sandee Ditt answered that the pilot program began with 24, before falling to 6 currently.

Boardmember McDermott followed-up by asking for clarification on the 10% inspection goal. Mr. Anderson answered that from data from other open systems shows diminishing returns beginning at 8% but the agency would like to aim for a greater level of engagement with riders.

Boardmember Baker asked how much revenue Sound Transit is estimated to lose with non-compliance. Mr. Fisher committed to getting an estimated dollar amount to Boardmember Baker.

Resolution R2022-22 was moved by Boardmember Walker and seconded by Boardmember Baker.

Vice Chair Somers called for a roll call vote.

<u>Ayes</u> Nays

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer

Dow Constantine Dave Somers Joe McDermott Kristina Walker

Ed Prince

It was carried by the unanimous vote of the 11 Board members present that Resolution No. R2022-22 be approved as presented.

Resolution No. R2022-23: (1) Approving the chief executive officer's declaration that fifteen parcels, as part of the Kent Des Moines Transit Oriented Development Sites, are surplus upon completion of Federal Way Link Extension construction; (2) declaring the TOD Sites as suitable for development as housing; (3) authorizing staff to offer the TOD Sites first to qualified entities to create mixed-use, mixed-income project outcomes, including affordable housing; (4) authorizing staff to offer property within the TOD Sites at below market value to facilitate affordable housing outcomes.

Vice Chair Somers stated that the Executive Committee reviewed the following two Transit Oriented Development action earlier in the month and unanimously recommended their approval by the full Board. He then introduced Thatcher Imboden, Land Use Planning & Development Director, to begin the Staff Presentation. Tim Bates, Senior Project Manager-Transit Oriented Development, and Jordan Rash, Senior Project Manager-Transit Oriented Development, were also present to provide an overview of Resolution No. R2022-23 and Resolution No. R2022-24.

Kristina Walker asked about an image that included mock images of development around the TOD Sites. Jordan Rash mentioned that the image was provided by the city for planning purposes.

Boardmember Roscoe inquired about income-verification for affordable housing developments on the sites, as well as the duration for affordability requirements. Thatcher Imboden answered that the agency works with partners to validate the long-term affordability, including other state agencies.

It was moved by Boardmember Upthegrove and seconded by Boardmember Baker that Resolution No. R2022-23 be approved.

Amendment 1 to Resolution No. R2022-23 was moved by Boardmember Upthegrove and seconded by Boardmember Balducci.

Amendment 1 – offered by Boardmember Upthegrove

Amend Resolution No. R2022-23 and its staff report by replacing the following action language:

A RESOLUTION of the Board of the Central Puget Sound Regional Transit Authority (1) Approving the chief executives officer's declaration that fifteen parcels, as part of the Kent Des Moines Transit Oriented Development Sites, are surplus upon completion of Federal Way Link Extension construction; (2) declaring the TOD Sites as suitable for development as housing; (3) authorizing staff to offer the TOD Sites first to qualified entities to create mixed-use, mixed-income project outcomes that prioritize and maximizeincluding affordable housing; (4) authorizing staff to offer property within the TOD Sites below market value to facilitate affordable housing outcomes.

Amend Resolution No. R2022-23 by replacing the following language in section 3 of the resolving clause:

<u>Section 3.</u> Staff is hereby authorized to offer the TOD Sites first to qualified entities to create mixed-use, mixed-income project outcomes <u>that prioritize and maximize including</u> affordable housing.

Boardmember Upthegrove noted that the prospect of TOD around the Kent Des Moines station was exciting. His amendment would change the language of the resolution to match the priority of affordable housing mentioned. Boardmember Upthegrove stated that he understood that the current policy would not be majorly affected by the amendment but felt it was important that the resolution matches the policy and goals.

Vice Chair Somers called for a voice vote on Amendment 1.

Amendment 1 to Resolution No. R2022-23 was carried by the unanimous vote of all Board members present.

Boardmember Upthegrove mentioned incredible excitement for the transformative power that both light rail and TOD will bring to the South King County community, including Highline College.

Vice Chair Somers called for a roll call vote on Resolution No. R2022-23 as amended.

<u>Ayes</u> Nays

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer
Dow Constantine Dave Somers

Joe McDermott Dave Somers

Kristina Walker

Ed Prince

It was carried by the unanimous vote of the 11 Board members present that Resolution No. R2022-23 be approved as amended.

Resolution No. R2022-24: (1) Approving the chief executive officer's declaration that the transit-oriented development (TOD) Site adjacent to Overlake Village Station depicted on Exhibit A is surplus upon completion of East Link construction; (2) declaring the TOD Site as suitable for the development of housing; (3) authorizing staff to offer the TOD Site first to qualified entities for the development of affordable housing; and, (4) authorizing staff to offer the site at a discounted land value in order to facilitate affordable housing.

It was moved by Boardmember Balducci and seconded by Boardmember Baker that Resolution No. R2022-24 be approved as presented.

Boardmember Balducci mentioned her excitement for the project. She referenced the concurrence of the Mayor of Redmond during public comment. She noted that the value of the Overlake Village Station TOD site would be nearly double that of the Kent-Des Moines site while only half the size.

Vice Chair Somers called for a roll call vote.

Ayes Nays

Nancy Backus Kim Roscoe
David Baker Dave Upthegrove
Claudia Balducci Pete von Reichbauer
Dow Constantine Dave Somers
Joe McDermott Kristina Walker

Ed Prince

It was carried by the unanimous vote of 11 Board members present that Resolution No. R2022-24 be approved as presented.

Reports to the Board

Real Property General Presentation

Faith Roland, Real Property Director, provided an overview of the Sound Transit real property team and the acquisition/relocation process, examples of real property in current projects, and additional general information.

Faith Roland gave a quick look at upcoming Real Property work associated with ST3 projects, stating that 7500+ properties are being reviewed across all alternatives along the West Seattle-Ballard, East Link, and Tacoma Dome Extensions, and the Stride program.

Boardmember Balducci noted that she was able to work with Ms. Roland prior to her joining Sound Transit staff and is confident in Ms. Roland and her team.

Vice Chair Somers stated that through his work on the Snohomish County Council he recognizes the important work that supports property acquisitions for major projects.

Other business

None.

Next meeting

The next regular Board meeting would be held on September 22, 2022, 1:30 to 4:00 p.m. in the Ruth Fisher Board Room and as a virtual meeting via WebEx.

Adjourn

The meeting adjourned at 3:48 p.m.

Kent Keel Board Chair

APPROVED on September 22, 2022, AJM.

ATTEST:

Kathryn Flores Board Administrator