Ballard Link Extension Feasibility study of potential new alternative in South Lake Union

System Expansion Committee 5/09/2024



Why we're here today

Motion No. M2023-109 – approved in December 2023

Directing staff to assess the feasibility of an additional alternative in the South Lake Union area for potential inclusion in the Draft Environmental Impact Statement for the Ballard Link Extension

> Staff report today on community feedback Potential action at May 23 full board meeting



Current preferred alternative

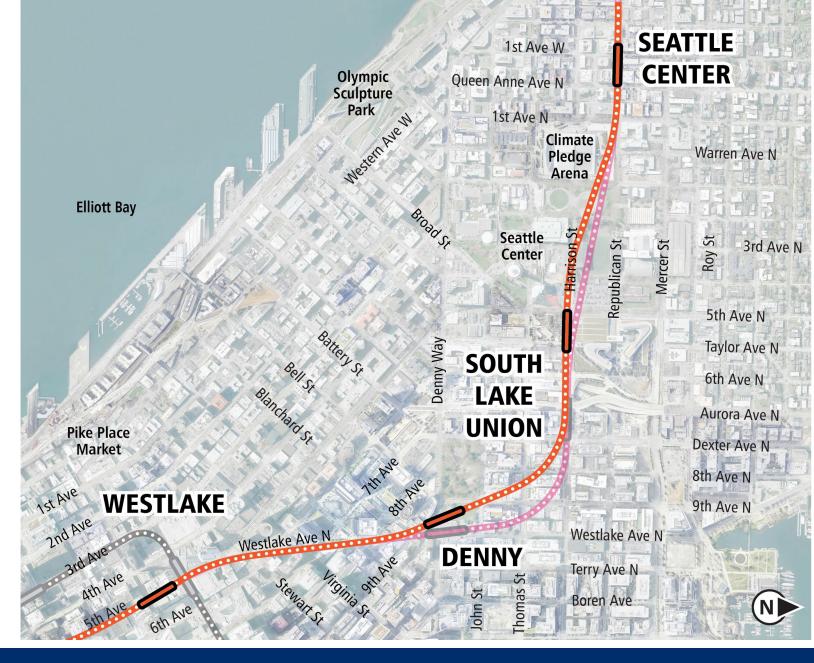
Current preferred alternative identified by the Board in July 2023





Potential new alternative

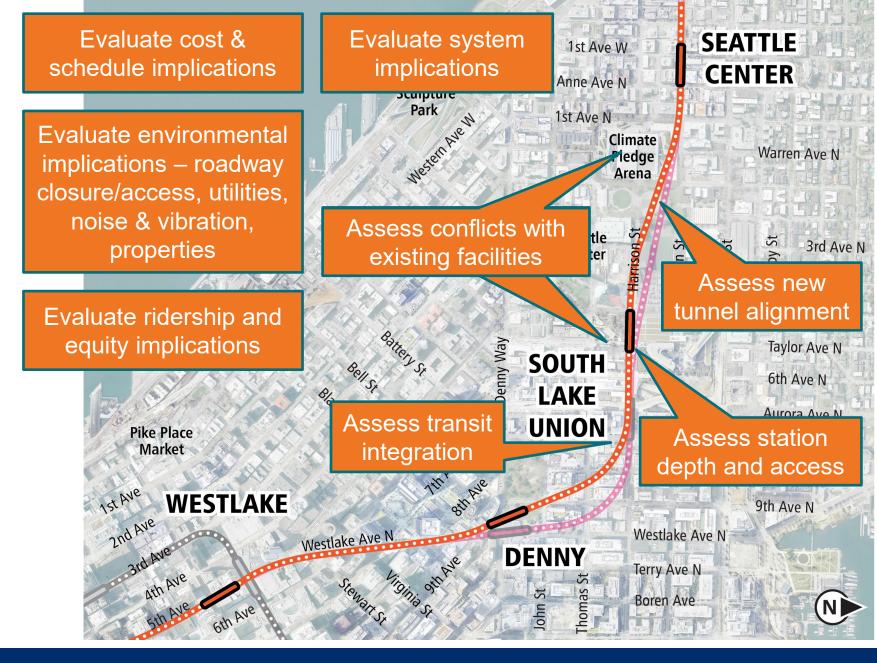
Potential new alternative identified for feasibility study in December 2023





Potential new alternative

Study scope





Denny Station Construction impacts / Street closures

Current preferred alternative

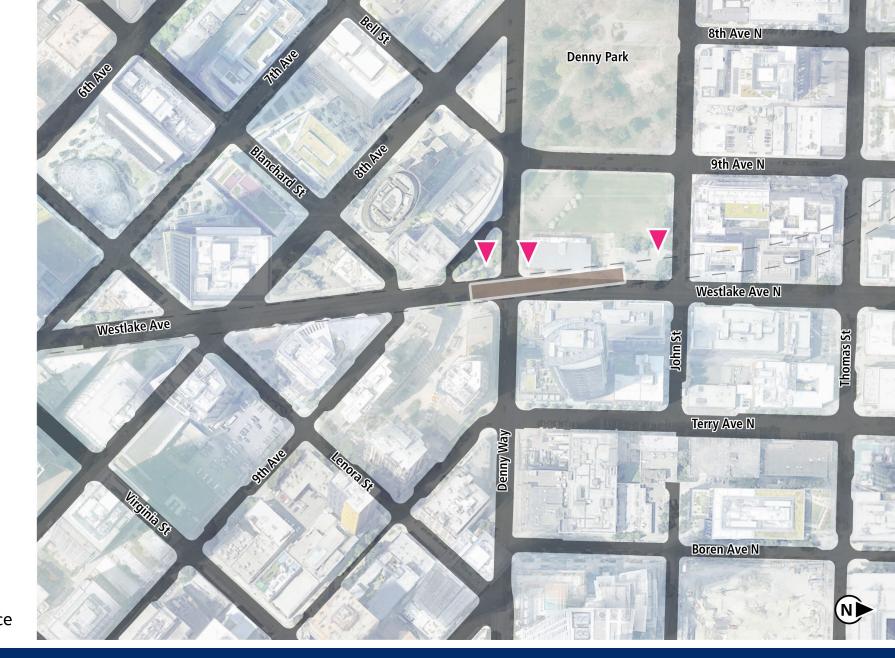
Key streets affected during construction:

- Westlake Ave
- Denny Way

Streetcar closed

* Potentially affected low volume streets not listed

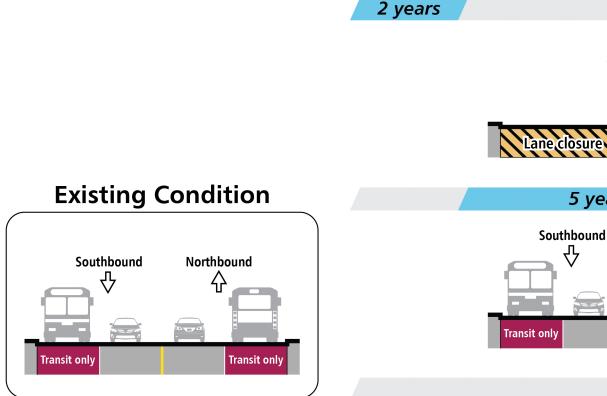
StationStation entrance



7 Denny Shifted North



Westlake Ave during construction



Transit only 1 year

Northbound

Southbound

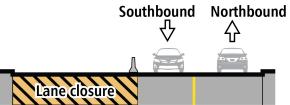
5 years

Northbound

Two general purpose lanes

- Two general purpose lanes
- Two transit lanes

- *Two general purpose lanes*
- Two transit lanes ۲



Two general purpose lanes

Denny Shifted North 8



Roadway decking during construction



Wilshire Boulevard, Los Angeles

9



SLU Station

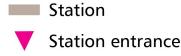
Construction impacts / Street closures

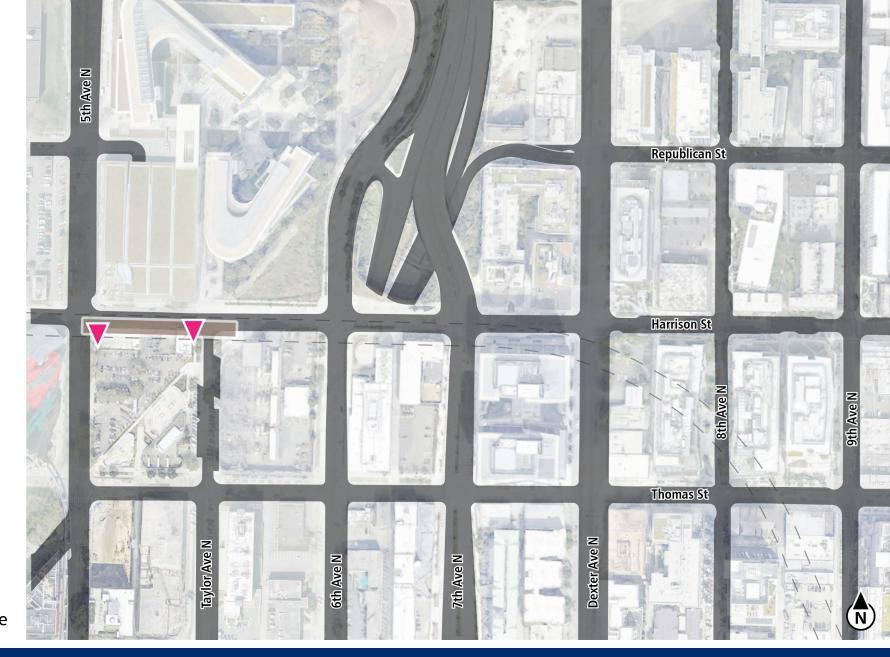
Potential new alternative

Key streets affected during construction:

- 5th Ave
- Harrison St

* Potentially affected low volume streets not listed



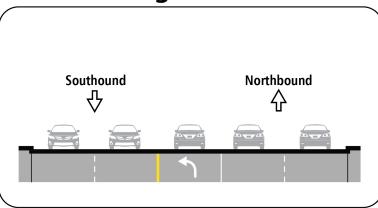


¹¹ SLU 5th/Harrison

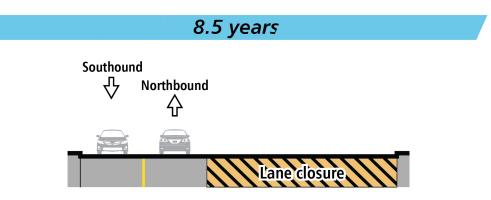


5th Ave during construction

Existing Condition



• Four general purpose lanes



• Two general purpose lanes

¹² SLU 5th/Harrison



Key roadway effects

Denny Shifted North + SLU 7th/Harrison

Street	2032 Peak Hour	Construction Year							
	Volume	1	2	3	4	5	6	7	8
Westlake Ave	700-1,200	<i>'///</i>	////						\mathscr{U}
Denny Way	1,500-1,800		////						${\prime}{\prime}$
Harrison St*	800								
5th Ave	700-1,400								
7th Ave	2,600		////						\mathbb{Z}

Denny Shifted West + SLU 5th/Harrison

Street	2032 Peak Hour	Construction Year								
	Volume	1	2	3	4	5	6	7	8	9
Westlake Ave	700-1,200									
Denny Way	1,500-1,800	8							8	
Harrison St*	800									////
5th Ave	700-1,400									
7th Ave	2,600									

*E is Harrison Street east of 7th Ave, W is Harrison Street west of 7th Ave *Closure only west of 7th



* Potentially affected low volume streets not listed

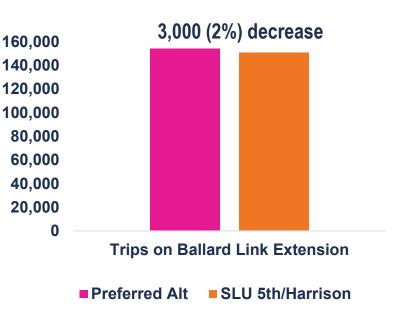
Ridership results

Ridership modeling results

What would happen if the SLU station were moved from 7th to 5th...

Overall transit ridership would remain steady but <u>Link ridership would be slightly lower</u>. Link ridership reduction due to lower volume of transit transfers – notably from E Line.

Average Weekday (2042)





Results comparison

Lower Higher	Current preferred alternative	Potential new alternative				
performing performing	Denny Shifted North and SLU 7th/Harrison	Denny Shifted West and SLU 5th/Harrison				
Performance Ridership/Transit Integration/Equity	Convenient transfer to bus routes on Harrison St and 7 th Ave E Line serving communities of color and low-income populations along the SR 99 corridor	Convenient transfer to bus routes on Harrison St. Two-block transfer to 7 th Ave E Line (3-5 min walk).				
	2% higher ridership (~3,000 more trips per day)					
	More convenient access to SLU core	More convenient access to Seattle Center				
	Denny station depth: 90 ft, SLU station depth: 110 ft (both stations facilitate stair, escalator and elevator access)	Denny station depth: 100 ft, SLU station depth: 130 ft (both stations facilitate stair, escalator and elevator access)				
System Implications	No delay to opening of BLE; does not affect other Link extension projects	Delays opening of BLE; results in trains operating through existing downtown tunnel – which will be constrained in capacity – for a longer period, and results in trains from West Seattle operating longer as a shuttle to SODO				
Construction effects Street closures	Closure of transit lanes on Westlake Ave for ~3 years; streetcar closed for ~8 years	Avoids closures on Westlake Ave; reduces number of lanes on 5 th Ave for ~8.5 years				
	Harrison St closed from 6 th to 7 th Ave and from 7 th to Dexter Ave; maintain local access via decking/phased construction	Harrison St closed between 5 th Ave and Taylor Ave; maintain local access (MoPOP, 5 th Ave garage) via decking/phased construction				
	Reduced number lanes on Denny Way for ~3 years	Reduced number of lanes on Denny Way for ~1 year				
Utilities	Major electrical utilities on Harrison St, but fits within overall project schedule	Less intensive electrical utilities on Harrison St; avoids utilities on Westlake Ave				
Noise and vibration	Potential noise and vibration effects to NW Rooms during tunnel construction	Potential noise and vibration effects to NW Rooms during tunnel construction				
		Potential effects to MoPOP during station and tunnel construction				

¹⁷ Results comparison (1 of 2)



Lower Higher	Current preferred alternative	Potential new alternative				
performing performing	Denny Shifted North and SLU 7th/Harrison	Denny Shifted West and SLU 5th/Harrison				
Cost and schedule Cost	Similar construction costs for both options (~\$60M more than finance plan)*	Similar construction costs for both options (~\$90M more than finance plan) 5th/Harrison would add some cost due to additional work associated with environmental review, PE, Admin, etc. costs (~\$25M) Main cost implication will be escalation from EIS delay associated with adding new alternative (~\$500M in year of expenditure dollars)				
Schedule	No delay to current project timeline	Reduces complexity of Denny station construction but overall project construction not faster because driven by the duration to tunnel from Queen Anne to SODO Delay associated with environmental review/PE for new alternative potentially adds 10 months to 2 years to overall project schedule depending on if/when it is identified as preferred alternative				
Risk	Hazardous materials risk Potential property development risk (Block 48)	Potentially higher hazardous materials risk Additional potential property development risk (Block 48, 9 th /John, 9 th /Thomas)				

*Cost differential updated since prior further studies effort

¹⁸ Results comparison (2 of 2)



Community feedback

Engagement snapshot

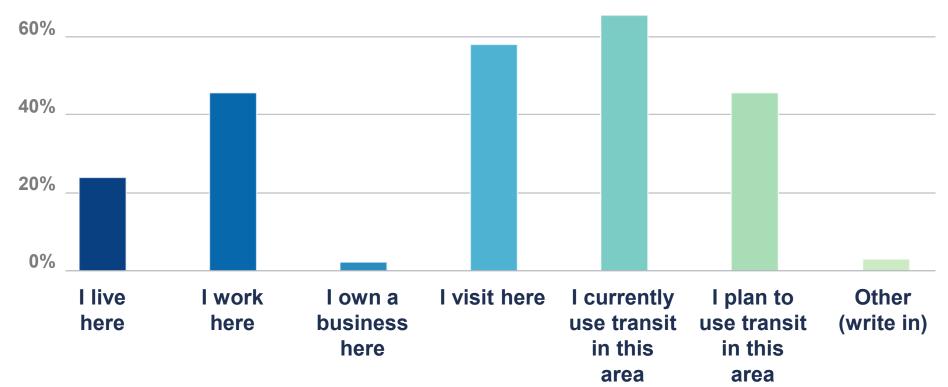
December 2023 – May 7, 2024





Community feedback survey

What is your relationship to the South Lake Union and Denny station areas? (select all that apply)





1462 survey responses

Current preferred alternative Potential new alternative **Denny Shifted North and Denny Shifted West and SLU 5th/Harrison** SLU 7th/Harrison Performance Interest in better transfers, higher ridership, Ridership/Transit shallower stations Integration/Equity Interest in more convenient access to SLU Some interest in more convenient access to Seattle Center System Implications Broad interest in avoiding regional system effects **Construction effects** Interest in avoiding effects to traffic and pedestrian realm Concerns about effects to traffic and pedestrian Street closures, Utilities, realm during construction and utility relocation, during construction, particularly along Westlake Ave Noise and Vibration particularly along Westlake Ave Concerns about traffic (particularly during events), Concerns with construction disruption impacting the vitality of SLU commercial core pedestrian access and noise and vibration effects to Seattle Center during construction Cost and schedule Broad interest in limiting delays and cost increases

²² Community feedback summary



Next steps

Future actions

- Project development is in the early stages of the project life cycle; we are exploring strategies to deliver the project effectively
- Will use innovative and best industry practices to support project delivery and performance
- Team will work to mitigate and manage risk via a robust risk management plan, plan is under development
- Will continue work with project partners to streamline processes where possible to reduce risks, improve efficiency and leverage collaboration



Potential board action in May

Potential board action	Schedule delay	Cost of delay (YOE\$)
1. No action (i.e. do not add the new alternative to the Draft EIS)	None	None
2. Add the new alternative to the Draft EIS:		
a) Add the new alternative to the Draft EIS	~10 months	~\$0.5B
 b) Add the new alternative to the Draft EIS and later identify it as the preferred after Draft EIS publication 	~2 years	~\$1B
 Add the new alternative to the Draft EIS and identify it now as the preferred alternative 	~10 months	~\$0.5B







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